Docket No.: <u>R. 24-01-018</u>

Exhibit No.: <u>CLC-01</u>

Date: December 9, 2024

Witness: Ben Schwartz

DIRECT TESTIMONY OF THE CLEAN COALITION ON PACIFIC GAS & ELECTRIC'S MOTION TO REVISE 2025 AND 2026 ENERGIZATIONS COST CAPS

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1 I. INTRODUCTION

2 Pursuant to the Rules of Practice and Procedure of the California Public Utilities

3 Commission ("the Commission"), the Clean Coalition submits this rebuttal testimony in

4 response to Pacific Gas & Electric's ("PG&E") Motion to Revise 2025 and 2026

5 Energization Costs, served on October 4, 2024, the Assigned Commissioner's Amended

6 Scoping Memo and Ruling, served on October 18, 20240, and the Email Ruling Amending

7 the Ratesetting Schedule Related to PG&E's October 4, 2024, served on November 20,

8 2024, The Clean Coalition submits this direct testimony to raise questions about how the

9 proposed funding will be used to amplify the number of PG&E staff available to reduce the

10 existing energizations backlog. PG&E's motion and accompanying documents are very clear

11 about the number of energizations (called "jobs" in the motion) that will be completed with

12 the increased funding and offering reasonable variables that result in jobs taking longer than

13 initially expected due to the customer, utility, and market factors. However, we are

14 concerned that such a significant funding increase is only being described as a temporary

15 infusion solely needed to address the existing backlog, not to bolster the system or prepare

16 for the increase in requests that will be expected in years to come. Clean Coalition urges the

17 Commission to verify that funds will be used to appropriately increase staffing levels to

18 ensure PG&E is prepared for future energizations.

1 II. PG&E DOES NOT PROPOSE STAFFING INCREASES TO MEET THE

2 ENERGIZATIONS BACKLOG

3 PG&E's motion only refers to staffing levels in a few places, never providing a

4 comprehensive analysis of what additional funding will mean in terms of new jobs. If

5 anything, the picture painted is one of increasing reliance on more expensive contractors to

6 complete work and an inability to hire new staff and bring them up the learning curve. PG&E

7 writes that unit costs will increase by \$29,000 in 2025, \$24,000 of which will come due to

8 "increased average size of PG&E's residential connection projects and the need to use

9 additional qualified contractor construction resources, which are more expensive compared

10 to PG&E construction resources."¹ In the same section, PG&E notes that it "does not have

11 enough internal resources, nor the time to hire and train more internal staff, to complete all

12 forecasted and backlog work in a timely manner. It is important to note, the increased

13 throughput needed in 2025-2026 is a temporary increase to complete the backlog. It is not

14 prudent to hire permanent staff, which also requires purchasing additional vehicles,

15 equipment, tools, etc., when this temporary level of staffing is not needed after the backlog is

16 eliminated."² Clean Coalition is taken aback – the rationale in the motion is that the main

¹ Motion of PG&E to Increase 2025 and 2026 Energization Cost Caps, at p. 14.

² Ibid.

17 thing leading to the buildup of a project backlog in the first place is capital. As a

- 18 result, PG&E is not suggesting that staffing levels were ever an issue that contributed to an
- 19 energizations backlog. According to this Motion, consistently relying on more expensive
- 20 contractors is a sustainable approach and hiring more internal staff is not prudent or needed.
- 21 Clean Coalition is concerned that this could be short-sited due to the increase in energizations
- 22 that will occur as the state electrifies. If this request is for a temporary infusion of capital, the
- 23 backlog will be dealt with and things will be back to normal after two years. Yet, PG&E does
- 24 not explain why the business-as-usual approach that led to this backlog will be any different.
- 25 In other words, if there are no staffing changes and the number of energizations is increasing,
- 26 why should the Commission buy into the "next time will be better" argument? Increasing the
- 27 amount of expert staff seems directly correlated to increasing the effectiveness of the
- 28 energizations process.
- 29

30 We would not want PG&E to develop another energizations backlog in the future, nor would

31 consistently requests for capital increases due to energizations be a good result.

32 Before approving this request, the Commission should take a deep dive into how staffing

33 works for energizations. It is important to verify PG&E's staffing levels will be sufficient

34 to handle future demand and to deal with the existing backlog in a timely manner. As is, the

35 capital requested in PG&E's motion appears to be more of a band-aid solution than focusing

36 on systematic change to prevent this issue from ever occurring again. Focusing on

37 expensive contractors without consideration of training new staff, procuring new equipment,

38 and putting systems in place to handle a larger number of energizations on a consistent basis

39 does not seem to be using ratepayer funding effectively. We advocate that the Commission

40 take a more granular oversight role and directly address the importance of staffing levels.

1 V. CONCLUSION

2 We urge the Commission to consider staffing needs before approving PG&E's motion. As is,

3 the vagueness and reliance on expensive contractors rather than long-term internal solutions

4 seems short-sighted and may not be the most effective use of ratepayer funds.